Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

In the Matter of)	
)	
Application by Verizon Maryland for)	WC Docket No. 02-384
Authorization to Provide In-region,)	
InterLATA Services in Maryland,)	
Washington D.C., and West Virginia)	

REPLY COMMENTS OF CLOSECALL AMERICA, INC.

CloseCall America, Inc. ("CloseCall") by and through counsel, hereby submits Reply Comments in response to the Commission's Public Notice requesting comment on the Application by Verizon Maryland for Authorization to Provide In-region, InterLATA Services in Maryland, Washington D.C., and West Virginia. CloseCall is a Maryland-based telecommunications company offering local, long distance, digital wireless, and Internet services primarily in Maryland, Delaware and New Jersey.

On May 2, 2002, CloseCall filed with the Public Service Commission of Maryland (the "MD-PSC") a complaint requesting that the MD-PSC direct Verizon Maryland, Inc. ("Verizon") to provide wholesale access to voice messaging and line sharing DSL services (i.e., digital subscriber line services that can be provided on loops that are also used by competitive local exchange carriers ("CLECs") to provide local telephone service). The

¹ Complaint of CloseCall America, Inc., MD Public Service Commission Case No. 8927, May 2, 2002 (the "Complaint").

MD-PSC thereafter undertook a proceeding, designated MD-PSC Case No. 8927, to resolve the issues raised by CloseCall's *Complaint*.

In its December 16, 2002 Conditional Order in Case No. 8921 (the MD-PSC's review of Verizon's compliance with 47 U.S.C. §271(c)), the MD-PSC directed Verizon to take certain actions to protect customer choice of line sharing DSL and telephone services.² On December 17, 2002, Verizon filed with the MD-PSC a letter documenting its acceptance of these conditions.³ On December 24, 2002, the MD-PSC staff notified the parties to Case No. 8927 that the "Line Sharing" conditions described in the Conditional Order correspond to certain issues raised in CloseCall's *Complaint*.⁴ In this manner, the MD-PSC indicated that Verizon's authority to provide in-region interLATA services in Maryland should be conditioned, in part, on Verizon's resolution of the anti-competitive line sharing DSL issues raised in Case No. 8927.

On January 9, 2003, CloseCall submitted to the Commission its Comments on Verizon's 271 Application for Maryland, Washington, D.C. and West Virginia. With its Comments, CloseCall also provided to the Commission, for its reference, convenience and use, a copy of its *Complaint* and the substantive pleadings and testimony (redacted to protect confidential information) that have been filed with the MD-PSC in Case No. 8927.

² Letter to Mr. William R. Roberts, President, Verizon Maryland Inc., from Catherine I. Riley, Chairman, J. Joseph Curran, III, Commissioner, Gail C. McDonald, Commissioner, and Harold D. Williams, Commissioner, Maryland Public Service Commission, Dec. 16, 2002 (the "Conditional Order").

³ Letter to Felicia L. Greer, Executive Secretary, Public Service Commission of Maryland, from William R. Roberts, President, Verizon Maryland Inc., Dec. 17, 2002 (the "Verizon Acceptance").

⁴ Email from Michael A. Dean, Maryland Public Service Commission, to Carville Collins, Piper Rudnick LLP; David Hill, Verizon Maryland Inc.; Sean Lev, Kellog Huber Hansen Todd and Evans, P.L.L.C.; Vincent Paladini, Piper Rudnick LLP; Kimberly Wild, WorldCom, Inc.; Catherine Dowling and Sarah

These documents describe Verizon's policies regarding the provision of line sharing DSL to customers that choose to subscribe to competitive local telephone service providers, the competitive issues related to these policies and the positions of each party to the proceeding.

In its Comments, CloseCall noted that the parties to Case No. 8927 continue to undertake confidential discovery and were awaiting an order from the MD-PSC regarding the admission of additional testimony on behalf of CloseCall. The MD-PSC issued that order subsequent to CloseCall's submission of its Comments in this proceeding. Pursuant to the terms of the MD-PSC's order, on January 31, 2003, Thomas E. Mazerski, President and Chief Executive Officer of CloseCall submitted supplemental testimony and Robert W. McCausland, an independent Telecommunications Consultant, submitted direct testimony for inclusion in the public record for MD-PSC Case No. 8927. As further discussed below, CloseCall hereby provides to the Commission for its reference, convenience and use, public versions of the testimony submitted by Mr. Mazerski and Mr. McCausland to the MD-PSC on January 31, 2003, redacted to protect the confidentiality of certain information that remains proprietary to the parties to Case No. 8927.

In his supplemental testimony, Mr. Mazerski discusses new documentation showing that Verizon continues to require that its line sharing DSL customers must also subscribe to Verizon's local telephone services. Mr. Mazerski also discusses how Verizon appears to be forcing third party providers that provide line sharing DSL services

⁽Footnote continued from previous page)
Lazarus, Maryland Public Service Commission; and Richard Miller, Office of People's Counsel, Dec. 24, 2002

⁵ Supplemental Testimony of Thomas E. Mazerski, See Attachment 1.

to cooperate with its product tying strategy. In addition, Mr. Mazerski describes how Verizon uses these anticompetitive and discriminatory tactics to reduce competition in the consumer and small business markets in Maryland.

In his direct testimony, Mr. McCausland provides expert review and analysis of proprietary case materials, documents and information produced by Verizon in Case No. 8927 and states his conclusion that Verizon has purposefully tied the provision of its local telephone service to the provision of its voice messaging and line sharing DSL services. Mr. McCausland also discusses certain troubling aspects of Verizon's local customer "winback" efforts and agreements with other carriers. Finally, Mr. McCausland provides insight with regard to the economic impact of Verizon's anti-competitive policies and actions in Maryland.

Consistent with the statements it made in its Comments, CloseCall remains focused on resolving the issues relating to the *Complaint* before the MD-PSC and does not seek to resolve the other matters raised in the *Complaint* in this proceeding. However, because the MD-PSC, in its *Conditional Order* regarding Verizon's Section 271 Application, included a condition that reflects certain issues involved in the *Complaint*, CloseCall hereby provides for the Commission's reference and convenience these Reply Comments and the attached documents as they appear in the public record associated with Maryland Public Service Commission Case No. 8927.

Although almost two months have passed since Verizon committed to the MD-PSC that it would do so, Verizon has not yet informed CloseCall of any actions that it intends to

⁶ Direct Testimony of Mr. Robert W. McCausland, See Attachment 2.

take in order to comply with the MD-PSC's line sharing DSL condition, nor has Verizon otherwise made available to CloseCall any notice that it is willing to discuss or agree to technical or business arrangements as described by the MD-PSC in the Conditional Order and agreed to by Verizon in the Verizon Acceptance. Consequently, CloseCall respectfully requests that, in the course of this proceeding, the Commission recognize and preserve the conditions according to which the MD-PSC has granted its consent to Verizon's provision of in-region interLATA services in Maryland.

Respectfully submitted,

/s/Vincent M. Paladini

Thomas E. Mazerski President and CEO CloseCall America, Inc.

Carville B. Collins Vincent M. Paladini Piper Rudnick LLP

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Attorneys for CloseCall America, Inc.

February 14, 2003

CERTIFICATE OF SERVICE

I, Evelyn Opany, a secretary in the law firm of Piper Rudnick, LLP, do hereby certify that I have on this 14th day of February, 2003 caused copies of the foregoing Reply Comments of CloseCall America, Inc. to be served to the following:

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/s/ Evelyn Opany

Evelyn Opany

ATTACHMENT 1

BEFORE THE PUBLIC SERVICE COMMISSION OF MARYLAND

IN THE MATTER OF THE COMPLAINT OF CLOSECALL AMERICA, INC. V. VERIZON MARYLAND INC.

CASE NO. 8927

*

SUPPLEMENTAL TESTIMONY

OF

Thomas E. Mazerski

ON BEHALF OF CLOSECALL AMERICA, INC.

January 31, 2003

- 1 Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
- 2 A. My name is Thomas E. Mazerski. My business address is 101A Log
- 3 Canoe Circle, Stevensville, Maryland 21666.
- 5 Q. DID YOU FILE SURREBUTTAL TESTIMONY IN THIS CASE?
- 6 A. Yes.

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- 8 Q. WHAT IS THE PURPOSE OF YOUR SUPPLEMENTAL TESTIMONY?
- 9 A. In my supplemental testimony, I will provide new information showing how
- Verizon continues to execute its anticompetitive strategy of tying its line
- sharing DSL and local telephone services.
- 13 Q. PLEASE PROVIDE AN OVERVIEW OF YOUR TESTIMONY.
- 14 A. First, I will discuss new documentation showing that Verizon continues to
- require that its line sharing DSL customers must also subscribe to
- Verizon's local telephone services. Next, I will discuss how Verizon
- appears to be forcing third party providers that provide line sharing DSL
- services to cooperate with its product tying strategy. Finally, I will describe
- 19 how Verizon uses these anticompetitive and discriminatory tactics to
- 20 prevent competitors from threatening its domination of the consumer and
- small business markets in Maryland.

Verizon Still Forces its Line Sharing DSL Customers To Cancel
 Their CloseCall Local Telephone Service.

Q. DO YOU HAVE NEW EVIDENCE SHOWING THAT VERIZON FORCES
 CONSUMERS TO CHOOSE BETWEEN VERIZON LINE SHARING DSL
 SERVICE AND CLOSECALL LOCAL TELEPHONE SERVICE?

Yes. Exhibit 1 contains two recent customer reports showing that Verizon will not provide line sharing DSL to CloseCall's local telephone customers nor will Verizon permit its line sharing DSL customers to switch to CloseCall's telephone services. Specifically, in the first example, our customer clearly states: "I must change my phone service to VERIZON. I have had good service from your company, but it appears that I must change my service in order to get DSL." It would be hard to find a more telling example of the harm that Verizon's tying of line sharing DSL and local telephone services inflicts on consumers and competitors.

Α.

The second example documents Verizon's refusal to permit a Verizon line sharing DSL subscriber to obtain CloseCall's local telephone service. In this manner, Verizon is using its tying strategy to ensure that its line sharing DSL customers cannot subscribe to competitive local carriers. In each case, Verizon's local telephone customer would rather subscribe to CloseCall – proving that Verizon's anticompetitive strategy is succeeding.

Supplemental Testimony of Thomas E. Mazerski Case No. 8927 January 31, 2003

Α.

- 1 Q. WHY DO YOU CLAIM THIS A TYPICAL COMPLAINT FROM2 CLOSECALL CUSTOMERS?
- A. Customers normally report these problems by calling our customer service

 center. Occasionally, customers take the time to write emails

 documenting the fact that they must choose between CloseCall local

 telephone service and Verizon's line sharing DSL and some send the

 complaints directly to me. Between telephone calls and emails, we

 receive reports of these problems on a daily basis.

10 Q. HOW DOES CLOSECALL RESPOND TO THESE CUSTOMERS?

We assure our customers that we are working very hard to fix these problems. We also tell them that we have filed a complaint with the Commission and that we are currently engaged in a proceeding that, hopefully, will provide a solution. In addition, we now tell our customers that, as a condition for its approval of Verizon's application to provide interLATA services in Maryland, Case 8921, the Commission has directed Verizon to permit consumers subscribing to Verizon's line sharing DSL service to select the local telephone service provider of their choice. Unfortunately, we must also tell our customers that Verizon is not yet complying with this condition and request that they please be patient.

Supplemental Testimony of Thomas E. Mazerski Case No. 8927 January 31, 2003

and subscribe to Verizon's.

1 Q. ARE CLOSECALL'S CUSTOMERS BEING PATIENT?

A. No. Since early 2002, we have been asking our customers to bear with us. At this point, most customers have lost all patience and given in to Verizon's demand that they cancel their CloseCall local telephone service

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7 Q. HOW HAS THIS AFFECTED YOUR BUSINESS?

As you know, CloseCall is a small, competitive telephone service provider. Since CloseCall filed its complaint in May 2002, Verizon's anticompetitive tying strategy has cost CloseCall thousands of customers and over \$1,700,000 in potential revenue. These losses continue to mount. In addition, CloseCall expects to spend more than \$100,000 in legal fees merely to pursue the instant case. At the same time, CloseCall is attempting to resolve with Verizon a billing dispute worth \$320,000, but we are making little progress. The cumulative effect on CloseCall is dramatic.

1		II. Verizon Requires Consumers To Cancel Their CloseCall Local
2		Telephone Service And Subscribe To Verizon's Local
3		Telephone Service In Order To Obtain Line Sharing DSL
4		Services From Third Party Providers.
5		
6	Q.	DOES VERIZON LIMIT ITS TYING STRATEGY TO CUSTOMERS
7		SUBSCRIBING TO VERIZON'S LINE SHARING DSL?
8	A.	No. Verizon also has a strategy to stop customers who obtain line sharing
9		DSL services from independent Internet service providers ("ISPs"), such
10		as EarthLink, Inc. and AOL Time Warner Inc. ("AOL") and digital local
11		exchange carriers ("DLECs") such as Covad Communications Group, Inc.
12		("Covad") from subscribing to CloseCall's local telephone service.
13		
14	Q.	HOW IS VERIZON EXTENDING ITS TYING STRATEGY TO
15		CUSTOMERS SUBSCRIBING TO LINE SHARING DSL PROVIDED BY
16		ISPs AND DLECs?
17	A.	In Ms. Clayton's Rebuttal Testimony, she described Verizon's "Resold
18		DSL over Resold Lines" ("DRL") service which provides a high-speed
19		connection between customers and ISPs. ISPs and DLECs that provide
20		Internet access service can combine DRL with Internet access to provide
21		line sharing DSL services that are similar to Verizon's. However, it
22		appears that Ms. Clayton neglected to mention that Verizon's agreements
23		with companies such as EarthLink, AOL and Covad prohibit those

companies from providing broadband service on lines that CloseCall uses to provide local telephone service. Specifically, when a CloseCall customer seeks EarthLink, AOL or Covad broadband access, these companies instruct the customer that they must first cancel their CloseCall local service subscription and switch to Verizon's local telephone service. As you know, since Verizon is the incumbent local exchange carrier ("ILEC") in Maryland, there is no way for ISPs and DLECs such as EarthLink, AOL and Covad to provide service to customers without using Verizon's ubiquitous local loops. These ISPs and DLECs obtain access to Verizon's local loops by executing wholesale contracts interconnection agreements. Although these restrictions do not appear in these public documents, it appears that Verizon is somehow compelling these companies to cooperate with its anticompetitive tying strategy in order to obtain access to its local loops.

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Q. DO YOU HAVE EVIDENCE DOCUMENTING THIS SITUATION?

Yes. Exhibit 2 contains two representative communications from CloseCall customers who recently learned that they must subscribe to Verizon's local telephone service in order to obtain line sharing DSL Internet access service from a DLEC or ISP. In the first communication, our customer states: "I also switched my local service from Verizon to CloseCall. I am still satisfied with the service and the savings. However... I applied for an account with a dsl provider (EarthLink) and

- Q. WHY DOES VERIZON UNDERTAKE THIS ANTICOMPETITIVE TYING STRATEGY?
- As I have stated in my prior testimony, Verizon is the only provider of wholesale line sharing DSL in most, if not all, of the markets CloseCall serves. Even where DLECs, such as Covad, provide line sharing DSL services, they provide those services on Verizon's loops and according to the terms of their interconnection agreement with Verizon. Mr. Taylor, Verizon's expert economist, testified "the mechanics of tying are simple: a

monopoly supplier of service A refuses to supply that service by itself and requires customers to also purchase service B, for which it faces competition." The benefit of tying is ensuring that consumers obtain service B from the monopolist, even though the customers would prefer to buy service B from someone else. Consequently, by tying line sharing DSL and local telephone service, Verizon sells local telephone service to customers who would prefer to buy it from competitors, such as CloseCall. The fact that in some cases there is a third-party provider, such as Covad, AOL or EarthLink, makes no real difference. Verizon simply requires the third-party provider to comply with its policy that a competitive local telephone service provider, such as CloseCall, cannot share a Verizon line with a line sharing DSL service. In this manner, Verizon is using its market power and position to ensure that, even when Verizon is merely the wholesale provider of the underlying loops or DRL service, every customer subscribing to line sharing DSL from an ISP or DLEC will buy Verizon's local telephone service. Consequently, Verizon reaps the benefits of its tying strategy even when it is not the retail service provider.

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- 19 Q. CAN CLOSECALL PROVIDE OTHER EXAMPLES OF VERIZON'S
 20 IMPOSITION OF ANTICOMPETITIVE RESTRICTIONS ON RETAIL
 21 BROADBAND INTERNET ACCESS PROVIDERS?
- 22 A. Yes. Exhibit 3 contains two records of communications involving Covad 23 and AOL. In the first communication from Covad to CloseCall, Covad

explains that it cannot sell its line-sharing DSL ("ADSL") to CloseCall local telephone customers. The "other" services offered by Covad are non-line sharing services. In my prior testimony, I discussed why non-line sharing services do not constitute a viable alternative for our residential and small business customers. The second communication is from a customer who had to wait a long period of time for Verizon to migrate her local service over to CloseCall simply because the customer had previously requested DSL information from AOL, and Verizon had automatically assumed that the customer became a DSL subscriber.

Q. HAS VERIZON CHANGED ITS TACTICS OR ALTERED ITS STRATEGY
OF TYING ITS LINE SHARING DSL AND LOCAL TELEPHONE
SERVICES IN RESPONSE TO THIS PROCEEDING OR ITS
COMMITMENT TO THE COMMISSION IN CASE NO. 8921?

15 A. No. Verizon has not modified its policy of tying its line sharing DSL and
16 local telephone service. In addition, it appears that Verizon does not
17 intend to honor the commitment it made to the Commission in Case No.
18 8921, according to which Verizon would no longer prevent its line sharing
19 DSL customers from subscribing to CloseCall's local telephone service.
20 Instead, Verizon continues to confuse and inconvenience customers and
21 handicap the entry of competitive service providers, such as CloseCall,

into the local telephone market in Maryland.

- 1 Q. DO YOU HAVE ANY RECOMMENDATIONS FOR HOW THE 2 COMMISSION CAN RESOLVE THIS MATTER?
- In addition to the recommendations that I have made in my prior 3 A. testimony, the Commission should order Verizon to abandon all forms of 4 its tying tactics, including those that involve third party service providers 5 such as ISPs and DLECs. Such an order would not be without precedent. 6 For example, Exhibit 4 contains an Order recently issued by the Louisiana 7 8 Public Service Commission prohibiting BellSouth Telecommunications, 9 Inc. from continuing to tie its line sharing DSL and local telephone services. Second, the Commission should bar Verizon from forming any 10 11 agreements with ISPs, DLECs or other competitive local exchange 12 carriers ("CLECs") that discriminate against competitive local telephone 13 service providers. Such agreements are anticompetitive and contrary to 14 Section 252 of the Telecommunications Act. Third, the Commission 15 should develop a process for the expedient resolution of specific carrier 16 Fourth, the Commission should develop an enforcement complaints. 17 process that would allow competitive local carriers that have been subject 18 to illegal, anticompetitive conduct to recover damages and associated legal and consulting fees. Without effective enforcement tools such as 19 20 these, Verizon will continue to wield its monopoly power and dominant 21 market position to block the efforts of competitive carriers seeking to 22 provide telephone services in Maryland. The result will be less choice and 23 higher prices for residential and small business consumers.

Supplemental Testimony of Thomas E. Mazerski Case No. 8927 January 31, 2003

- 2 Q. DOES THIS CONCLUDE YOUR TESTIMONY?
- 3 A. Yes.

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